

## Message Text

CONFIDENTIAL

PAGE 01 ABU DH 03526 261024Z  
ACTION NEA-10

INFO OCT-01 ISO-00 SIG-01 MMO-01 CIAE-00 DODE-00 PM-05  
H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01  
SP-02 SS-15 USIA-06 ACDA-12 IO-13 HA-05 CU-04  
OES-07 EB-08 AID-05 IGA-02 /115 W  
-----012726 261034Z /16  
R 260835Z DEC 77  
FM AMEMBASSY ABU DHABI  
TO SECSTATE WASHDC 7109

C O N F I D E N T I A L ABU DHABI 3526

FROM THE AMBASSADOR

E.O. 11652: GDS  
TAGS: TC  
SUBJECT: US GOALS AND OBJECTIVES IN THE UAE

REF: (A) STATE 295614, (B) STATE 291277

1. WE GENERALLY HAVE NO PROBLEM WITH US FOREIGN POLICY GOALS AND OBJECTIVES AS THEY ARE SET FORTH IN REF (A). HOWEVER, WE FEEL THAT IN TERMS OF READABILITY AND TYING OF POLICY GOALS TO RESOURCES, LAST YEAR'S PARM EXERCISE WAS MUCH BERRER FORMAT.

2. FOLLOWING ARE OUR COMMENTS AND SUGGESTED CHANGES. THESE REVISIONS HAVE BEEN REVIEWED AND APPROVED BY THE COUNTRY TEAM. COMMENTS ARE KEYED TO ROMAN NUMBERALS USED BY REF (A) FOR EACH GOAL:

I - WE DO NOT UNDERSTAND WHAT IS MEANT BY UAE "EXTERNAL STABILITY" UNLESS DEPARTMENT HAS TERRIROTIAL INTEGRITY OF UAE IN MIND. IF THIS CASE, SHOULD CLARIFY. OTHERWISE, WE SUGGEST FIRST GOAL BE REWRITTEN TO SAY SIMPLY "STRENGTHENING UAE INTERNAL STABILITY AND WESTERN ORIENTATION". SUGGEST COURSES OF ACTION UNDER THIS GOAL BE REVISED TO READ AS FOLLOWS:

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ABU DH 03526 261024Z

--GIVE VISIBLE SUPPORT TO SHAIKH ZAYID'S EFFORTS TO STREGTHEN THE FEDERATION AND KEEP ALERT TO DANGERS THAT COULD THREATEN THE UAE'S DOMESTIC SECURITY.

-- ENCOURAGE UAE LEADERSHIP TO MAINTAIN CLOSE BILATERAL RELATIONS WITH FRIENDLY GULF AND OTHER REGIONAL STATES AND ASSIST THE UAE TO IDENTIFY AREAS FOR EXPANDED REGIONAL COOPERATION

THROUGH EXCHANGES OF INFORMATION ON GULF AND REGIONAL POLITICAL AND SECURITY AFFAIRS.

-- ENCOURAGE A SYMPATHETIC UAE POLICY TOWARD US EFFORTS TO ACHIEVE AN ARAB-ISRAEL SETTLEMENT AND TO PROVIDE CONTINUED POLITICAL AND FINANCIAL SUPPORT TO ARAB FRONTLINE GOVERNMENTS ENGAGED IN THIS PROCESS.

-- INFLUENCE AND ASSIST, WITHIN THE CONFINES OF U.S. ARMS POLICIES, IN FORMULATING AND MEETING REQUESTS FOR THE SALE OF DEFENSE TRAINING AND OF SUCH ARMS AS CAN REALISTICALLY BE ABSORBED AT THE UAE MILITARY'S PRESENT STATE OF DEVELOPMENT.

-- CONTINUE TO MONITOR THE UAE'S PROGRESS IN ASSURING BASIC HUMAN CIVIL, POLITICAL AND ECONOMIC/SOCIAL RIGHTS TO ITS CITIZENRY AND LARGE IMMIGRANT POPULATION.

II - CHANGE FIRST COURSE OF ACTION TO READ:

-- ENCOURAGE CONTINUED UAE OIL PRICE RESTRAINT AND CLOSELY MONITOR UAE ATTITUDES ON FORCES WORKING AGAINST SUCH RESTRAINT ( E.G. HIGH U.S. CONSUMPTION, EXTERNAL POLITICAL PRESSURE, LACK OF A MIDDLE EAST SETTLEMENT, PRODUCTION RESTRAINTS).

III - SUGGEST PUTTING COURSE OF ACTION IN DIFFERENT ORDER OF PRIORITY WITH FOLLOWING CHANGES:  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ABU DH 03526 261024Z

-- CONTINUE AGGRESSIVE COMMERCIAL PROMOTION AND ACTIVE CONSULTATION WITH FIRMS ALREADY ESTABLISHED IN THE U.A.E.

-- SEEK FURTHER RELAXATION OF UAE APPLICATION OF ARAB BOYCOTT RULES.

-- STRESS US COMPETENCE IN ENGINEERING, MANAGEMENT AND TRAINING, IN HIGH TECHNOLOGY AND CAPITAL-INTENSIVE ACTIVITIES, AND IN THE DEVELOPMENT OF CAPITAL INSTITUTIONS.

-- EXPAND US COMMERCIAL ACCESS TO AN INFLUENCE IN THE MANAGEMENT OF THE UAE'S PORTS AND AIRPORTS.

-- BE RESPONSIVE TO UAE REQUESTS FOR NEW REIMBURSABLE TECHNICAL ASSISTANCE AND CONTINUE OR EXPAND EXISTING PROGRAMS IF REQUESTED TO DO SO.

IV - SUGGEST CHANGE SECOND COURSE OF ACTION TO READ:

-- ENCOURAGE UAE TO IMPROVE THE ADMINISTRATION OF ITS LARGE AID PROGRAM THROUGH GREATER PARTICIPATION IN INTERNATIONAL

AND REGIONAL FINANCIAL INSTITUTIONS, EXPANDING THE AUTHORITY AND CAPITAL OF ITS OWN CONCESSIONAL LENDING INSTITUTION, AND SEEKING JOINT FUNDING FOR AID-IDENTIFIED PROJECTS.

V - ADD "ENERGY INCLUDING SOLAR" AS ONE OF THE FIELD OF SHARED INTEREST WITH THE U.S. BUT DELETE "CONSERVATION OF RAW MATERIALS. LATTER, IN LOCAL CONTEXT WOULD ENCOURAGE THOSE SEEKING TO CUT BACK ON OIL PRODUCTION UNDER GUISE OF CONSERVATION BUT FOR PURPOSE OF PUSHING UP OIL PRICES. ALSO SUGGEST ADDING:

-- ENCOURAGE THE EXPANSION OF UAE ACTIVITIES IN REGIONAL AND UN SYSTEMS TO GIVE THE UAE INTERNATIONAL EXPERIENCE AND COMMITMENT TO MODERATE, PRO-WESTERN POLICIES.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 ABU DH 03526 261024Z

VI - SUGGEST COURSES OF ACTION TO BE REVISED AS FOLLOWS:

-- STRENGTHEN EXISTING USIS AND EMBASSY ACCESS TO NEWS MEDIA AND KEY OPINION-MAKERS.

-- EXPAND US-UAE ECONOMIC, EDUCATIONAL AND CULTURAL COOPERATION TO ENHANCE IMPLEMENTATION OF BILATERAL OBJECTIVES THROUGH USE OF PUBLIC DIPLOMACY.

-- CONTINUE TO ASSIST IN PLACEMENT AND PRE-DEPARTURE ORIENTATION OF UAE STUDENTS FROM THE MINISTRIES OF DEFENSE AND EDUCATION,

AND ABU DHABI NATIONAL OIL COMPANY.  
DICKMAN

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN RELATIONS, ANNUAL REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 26-Dec-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977ABUDH03526  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770481-0546  
**Format:** TEL  
**From:** ABU DHABI  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19771218/aaaaaogh.tel  
**Line Count:** 151  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 17690efd-c188-dd11-92da-001cc4696bcc  
**Office:** ACTION NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 STATE 295614, 78 STATE 291277  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 24-Mar-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 130628  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** US GOALS AND OBJECTIVES IN THE UAE  
**TAGS:** PGOV, TC, US  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/17690efd-c188-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009